

Message Text

LIMITED OFFICIAL USE

PAGE 01 KUWAIT 01648 01 OF 03 310214Z

ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01

MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

/067 W

-----310310Z 074679 /14

R 300900Z MAR 77

FM AMEMBASSY KUWAIT

TO SECSTATE WASHDC 7631

LIMITED OFFICIAL USE SECTION 1 OF 3 KUWAIT 1648

STADIS////////////////////////////////////

E.O. 11652: N/A

TAGS: AMGT, AFSP, APER, ABUD, PFOR, MASS, BEXP, BGEN,

CGEN, KU

SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT,
PARTS II AND III.

REFS: (A) CERP 0001; (B) STATE 049794; (C) STATE 038338;

(D) STATE 038356; (E) KUWAIT 1647.

PART II - RESOURCE ASSESSMENTS

A. STATE

1. AS KUWAIT'S IMPORTANCE HAS GROWN IN WORLD AND REGIONAL
AFFAIRS, OUR RESOURCES HAVE INCREASED TO COPE WITH EXPANDED

U.S. INTERESTS. HOWEVER, THE INCREASE IN RESOURCES HAS LAGGED
BEHIND THE INCREASE IN RESPONSIBILITIES AND WORKLOAD. AT THE
PRESENT TIME WE FIND THAT WE ARE ABLE TO PURSUE MOST OF
THE OBJECTIVES OUTLINED IN PART 1, BUT ONLY AT THE COST IF
CONSIDERABLE ADDITIONAL EFFORT BEYOND NORMAL REQUIRE-
MENTS BY AN OVERBURDENED STAFF.

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2. MOST OF THE HIGH LEVEL CONTACTS WITH THE GOK IN SUPPORT
OF ALL THE OBJECTIVES OUTLINED IN PART 1 ARE HANDLED BY THE
EXECUTIVE SECTION WITH ASSISTANCE FROM THE POLITICAL AND
ECONOMIC SECTIONS. OUR PRESENT RESOURCES ARE ADEQUATE TO
MEET THESE REQUIREMENTS.

3. OUR ECONOMIC SECTION CANNOT ADEQUATELY PURSUE ALL OF OUR ECONOMIC OBJECTIVES, BECAUSE OF ITS EXTERNALLY IMPOSED WORKLOAD. ECONOMIC SECTION RESOURCES ARE LARGELY DEVOTED TO INCREASING U.S. EXPORTS, HANDLING OFFICIAL VISITORS, AND OTHER FUNCTIONS, SOME OF WHICH ARE NOT AT THE TOP OF OUR PRIORITY LIST. NONETHELESS, THE SECTION CANNOT FAIL TO RESPOND TO THE DEPARTMENT'S TELEGRAMS, NEGLECT WTDR'S, REFUSE TO SEE BUSINESS VISITORS, OR LET LETTERS AND INQUIRIES GO UNANSWERED, EVEN IF THIS MEANS THAT OTHER IMPORTANT ECONOMIC OBJECTIVES GET LESS THAN FULL ATTENTION. IF ONE ACCEPTS THE PLAUSIBLE ASSUMPTION THAT THE E/C WORKLOAD BEARS A DIRECT RELATIONSHIP TO THE VOLUME OF U.S. EXPORTS, THEN KUWAIT RANKS AS THE SECOND BUSIEST COMMERCIAL SECTION IN THE ARAB MIDDLE EAST. IN CY 1976 KUWAIT HAD THE LARGEST VOLUME OF U.S. IMPORTS (CAGNE FIGURES) PER E/C OFFICER OF ANY COUNTRY IN THE REGION EXCEPT SAUDI ARABIA. IN THAT SAME YEAR, INCOMING LETTER AND TELEGRAM VOLUME IN THE E/C SECTION DOUBLED.

4. LIKEWISE, THE CONSULAR SECTION IS ENCOUNTERING AN INCREASING, EXTERNALLY IMPOSED, WORKLOAD. PRIMARILY BECAUSE OF THE INCREASE IN U.S./KUWAIT BUSINESS AND MILITARY TIES, INCREASING NUMBERS OF KUWAITIS ARE APPLYING FOR NON-IMMI-GRANT VISAS, AND GROWING NUMBERS OF AMERICAN RESIDENTS REQUIRE NOTARIAL, REGISTRATION, PASSPORT AND OTHER SERVICES. BETWEEN FY 75 AND FY 76, CONSULAR WORKLOAD NEARLY DOUBLED WITH NO INCREASE IN STAFF.

5. THE ADMINISTRATIVE SECTION SUPPORTS THE PERSONNEL AND LIMITED OFFICIAL USE

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ACTIVITIES DESCRIBED ABOVE. RECENT INCREASES IN ITS WORK-LOAD HAVE BEEN DUE TO THE AUGMENTATION OF OTHER AGENCIES AT POST, PRIMARILY USLOK, AND TO CHANGES IN THE KUWAITI ENVIRONMENT. SINCE THE 1974 INCREASES IN OIL PRICES AND IN FOREIGN BUSINESS ACTIVITY HERE, KUWAIT HAS BEEN STRAINED TO PROVIDE THE REQUIRED HOUSING AND OTHER SERVICES. RENTS HAVE INCREASED SEVERAL HUNDRED PERCENT. JUST TO KEEP UP WITH THE ACTUAL AND POTENTIAL LAWSUITS BY LANDLORDS AGAINST THE EMBASSY FOR INCREASED RENTS WILL BE NEARLY A FULL TIME JOB WITHIN THE NEXT YEAR. IF ALL THE PRESENTLY AUTHORIZED LOCAL POSITIONS CAN BE FILLED WHEN THE CURRENT HIRING LIMITATION IS LIFTED, THE ADMIN SECTION WILL BE ADEQUATELY STAFFED FOR THE TIME BEING.

6. OUR C&R/TCU SECTION IS NOW ADEQUATE TO HANDLE CURRENT MISSION TRAFFIC, WITH THE OCCASIONAL ASSISTANCE OF A REGIONAL C&R ROVER.

7. THE EMBASSY HAS TWO REGIONAL OFFICERS, A REGIONAL

SECURITY AND REGIONAL MEDICAL OFFICE. THE FORMER SUPPORTS SECURITY OPERATIONS IN KUWAIT AND FIVE OTHER GULF POSTS. THE REGIONAL MEDICAL AND REGIONAL NURSE SLOTS HAVE BEEN VACANT FOR THE PAST YEAR DUE TO A WORLDWIDE SHORTAGE OF MEDICAL PERSONNEL. THESE POSITIONS PROVIDE BADLY NEEDED MEDICAL SUPPORT TO FOREIGN SERVICE PERSONNEL IN KUWAIT AND THE REST OF THE ARABIAN PENINSULA, IRAQ AND IRAN, ALL AREAS OF GROWING USG INTEREST. WE WELCOME NOTIFICATION OF RMO ASSIGNMENT. WITH THE ADDITION OF MILITARY PERSONNEL ASSIGNED TO USLOK, IT WOULD SEEM IMPORTANT THE REGIONAL NURSE POSITION ALSO BE FILLED.

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ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/067 W

-----310309Z 074788 /14

R 300900Z MAR 77
FM AMEMBASSY KUWAIT
TO SECSTATE WASHDC 7632

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STADIS////////////////////////////////////

E.O. 11652: N/A
TAGS: AMGT, AFSP, APER, ABUD, PFOR, MASS, BEXP, BGEN, CGEN, KU
SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT, PARTS II AND III.

8. UNLIKE OUR PERSONNEL RESOURCES, WHICH HAVE INCREASED SOMEWHAT IN THE LAST FEW YEARS, OUR PHYSICAL RESOURCES HAVE REMAINED AT THE SAME LEVEL. SPACE IS AT A PREMIUM IN THIS CHANCERY WHICH WAS DESIGNED FOR HALF THE NUMBER OF PEOPLE WHO NOW OCCUPY IT. EQUALLY IMPORTANT IS THE SHORTAGE OF COVERED STORAGE FACILITIES. BECAUSE OF THIS SHORTAGE, USG EQUIPMENT AND SUPPLIES MUST OFTEN BE LEFT IN THE OPEN WHERE THEY DETERIORATE RAPIDLY.

II. B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

1. FOUR OTHER U.S. GOVERNMENT AGENCIES ARE PRESENT IN KUWAIT-
USIS; DOD (UNITED STATES LIAISON OFFICE, KUWAIT-USLOK);
THE DEPARTMENT OF TRANSPORTATION- FHWA AND FAA; AND AID.
AID, FHWA AND FAA PROVIDE TECHNICAL SERVICES TO THE GOK
UNDER A REIMBURSABLE TECHNICAL SERVICES AGREEMENT. THEIR
FUNCTIONS ARE PERIPHERALLY RELATED TO U.S. OBJECTIVES IN
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KUWAIT, BUT THEY ARE NOT U.S. RESOURCES IN THE STRICTEST
SENSE AS THEY ARE NEARLY 100 PERCENT GOK FUNDED.

2. USLOK, AS WELL, IS GOK FUNDED, BUT ITS ACTIVITIES ARE IN
DIRECT SUPPORT OF U.S. OBJECTIVES IN KUWAIT. THERE ARE
CURRENTLY 10 U.S. MILITARY PERSONNEL IN KUWAIT. ANOTHER 21
MILITARY PERSONNEL WILL BE ARRIVING OVER THE NEXT 12 MONTHS.
ALTHOUGH THE PRESENT USLOK STAFF IS TOO SMALL TO HANDLE
THE PRESENT VOLUME OF FMS BUSINESS, THIS SITUATION WILL BE
ALLEVIATED WHEN ALL OF THE CURRENTLY PROGRAMMED USLOK
OFFICERS ARRIVE IN KUWAIT.

3. USIA CURRENTLY HAS ONE OFFICER, THREE LOCAL EMPLOYEES
AND TWO LOCAL HIRE AMERICANS. USIS PROGRAMS CONCENTRATE
PRIMARILY ON INFORMATION ACTIVITIES AND FACILITATING EDU-
CATIONAL EXCHANGE, AND PRESENT USIS RESOURCES ARE
ADEQUATE TO THEIR TASK. WE BELIEVE THAT THIS CONDITION WILL
CONTINUE INTO FY 79.

PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING

1. BECAUSE OF THE SIZE OF THIS POST, POSSIBILITIES FOR
REPROGRAMMING ARE EXTREMELY LIMITED, IF NOT NON-EXISTENT IN
PRACTICAL TERMS. WE HAVE NOT INCLUDED IN OUR REPROGRAMMING
EXERCISE ANY DAS ADMINISTRATIVE POSITIONS NOR ANY REGIONAL
POSITIONS. THE SUGGESTIONS FOR REPROGRAMMING WHICH WE PUT
FORTH HERE ARE BASED ON THE ASSUMPTIONS THAT: (1) WE ARE ABLE TO
FILL ALL OUR AUTHORIZED LOCAL POSITIONS; (2) THE LEVEL OF
SUPPORT REQUIRED BY USLOK WILL NOT RISE; AND (E) CONSULAR AND E/C
WORKLOAD WILL CONTINUE TO GROW MORE OR LESS AS IN RECENT
YEARS.

2. DUE TO THE GROWING IMPORTANCE OF ECONOMIC/COMMERCIAL
OBJECTIVES AND THE INCREASING WORKLOAD THERE, AN ADDITIONAL
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AMERICAN ECONOMIC/COMMERCIAL OFFICER MAY BE NECESSARY THERE AS EARLY AS FY 78. THE ONLY EXISTING AMERICAN POSITION WHICH COULD CONCEIVABLY BE REPROGRAMMED IS THE DCM'S SECRETARY (00-007). HOWEVER, THIS COULD ONLY BE DONE AT GREAT DAMAGE TO THE EFFECTIVE FUNCTIONING OF THE EXECUTIVE SECTION, ONLY IF WE COULD GET A PIT POSITION TO TAKE UP THE SECRETARIAL SLACK MISSION WIDE, AND ONLY IF THE DEPARTMENT TRANSFERS THE INCUMBENT MID-TOUR AND PROVIDES AN OFFICER WITH E/C SKILLS. SUCH REPROGRAMMING WOULD LEAVE US WITH ONLY TWO SUBSTANTIVE, SHORTHAND QUALIFIED FOREIGN SERVICE SECRETARIES. WE NEED THREE SECRETARIES, BUT WE NEED ALL OUR OFFICERS, IN THEIR PRESENT POSITIONS, EVEN MORE.

3. IN ADDITION, WE WILL NEED AN ADDITIONAL CONSULAR LOCAL BY FY 78. IF A NEW LOCAL POSITION CANNOT BE MADE AVAILABLE, WE COULD REPROGRAM A TELEPHONE OPERATOR POSITION (L-7) INTO THE CONSULAR SECTION. THIS WOULD BE AT THE COST OF EMBASSY ACCESSIBILITY TO THE PUBLIC.

4. UNFORTUNATELY, REPROGRAMMING WILL NOT HELP US ALLEVIATE OUR LACK OF PHYSICAL RESOURCES. AS THE DEPARTMENT IS AWARE, WE CANNOT REPROGRAM FUNDS INTO FBO WHERE WE NEED THEM MOST. WE ARE CURRENTLY INVESTIGATING THE POSSIBILITY OF OUR LANDLORD'S BUILDING SOME NEW FACILITIES. HOWEVER, THIS PROPOSAL WOULD STILL REQUIRE MORE FBO MONIES FOR INCREASED LONG TERM RENT.

B. INCREASES/DECREASES:

1. IN SPITE OF WHAT MIGHT BE ACCOMPLISHED THROUGH REPROGRAMMING, OUR PRESENT STAFF WILL NOT BE ADEQUATE TO TO COPE WITH ANTICIPATED 1979 WORKLOADS (PRIMARILY E/C AND CONSULAR). WE WILL THEREFORE REQUEST THE FOLLOWING NEW POSITIONS FOR FY 79.

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ACTION NEA-10

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02
/067 W

-----310308Z 074798 /14

R 300900Z MAR 77
FM AMEMBASSY KUWAIT
TO SECSTATE WASHDC 7633

LIMITED OFFICIAL USE SECTION 3 OF 3 KUWAIT 1648

STADIS////////////////////////////////////

E.O. 11652: N/A

TAGS: AMGT, AFSP, APER, ABUD, PFOR, MASS, BEXP, BGEN,
CGEN, KU

SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT,
PARTS II AND III.

ECONOMIC/COMMERCIAL SECTION:

2. BY FY 79 WE WILL STILL HAVE THE SECOND BUSIEST E/C
SECTION IN THE MIDDLE EAST. IF RECENT TRENDS CONTINUE,
AS WE BELIEVE THEY WILL, U.S. EXPORTS TO KUWAIT WILL
INCREASE ABOUT 30 PERCENT ANNUALLY FROM DOLLARS 472 MILLION
FOR CY 76 TO 1,013 MILLION BY 1979. THIS REPRESENTS AN
ANNUAL U.S. EXPORT VOLUME OF DOLLARS 338 MILLION PER E/C OFFICER
AS OPPOSED TO THE CY 76 RATION OF 157 MILLION PER OFFICER.

3. WE THEREFORE BELIEVE THAT ONE ADDITIONAL AMERICAN AND
ONE ADDITIONAL LOCAL POSITON WILL BE REQUIRED FOR THE E/C
SECTION IN FY 79. THE ALTERNATIVE WILL BE TO TAKE SOME DRACONIAN
MEASURES, CUTTING VIAL FUNCTIONS AND WEVICES IN THE E/C
SECTION IN ORDER TO CONCENTRATE ON A FEW OF THE HIGHEST PRIORITY
ACTIVIES.

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CONSULAR SECTION:

4. THE GROWTH IN CONSULAR WORKLOAD IN THE PAST YEAR HAS
BEEN, TO QUOTE A RECENT INSPECTION REPORT, "EXPLOSIVE." THE
INCREASES FROM FY 75 TO FY 76 IN THREE IMPORTANT AREAS WERE-
IMMIGRANT VISAS- 68 PERCENT; NON-IMMIGRANT VISAS- 87 PERCENT;
PASSPORT ISSUANCE- 42 PECENT. SIMILAR INCREASES ARE ALSO
OCCURRING IN OTHER AREAS OF CONSULAR OPERATIONS. WE BELIEVE THAT
THESE TRENDS WILL CONTINUE IN FY 79, AND THERE IS SIMPLY NO
WAY THAT THE PRESENT STAFF CAN COPE WITH SUCH AN INCREASE. AN
ADDITIONAL CONSULAR OFFICER AND AN ADDITIONAL LOCAL WILL BE
REQUIRED.

ADMINISTRATION:

5. AS THE FOREIGN MILITARY SALES PROGRAM GETS INTO FULL SWING
DURING FY 78 AND 79, THERE WILL BE A CONSIDERABLE INCREASE IN
OPERATIONAL USLOK TELEGRAPHIC TRAFFIC. DURING 1976, WITH 4 USLOCK
OFFICERS ON BOARD, THE EMBASSY PROCESSED 1346 OUTGOING AND

3839 INCOMING USLOK TELEGRAMS. WITH AN INCREASE TO 31 OFFICERS BY THE END OF FY 77, THIS VOLUME (MOSTLY UNCLASSIFIED) WILL AT LEAST DOUBLE. TO MEET THIS ANTICIPATED INCREASE, WE RECOMMEND THE ESTABLISHMENT OF A WIRE ROOM TO PREPARE OUR UNCLASSIFIED TRAFFIC. ONE ADDITIONAL FSL (DAS) WILL BE REQUIRED.

6. THE EMBASSY WILL ALSO REQUEST AN ADDITIONAL \$182,000 TO COVER THE POST COSTS ASSOCIATED WITH THE TWO AMERICAN AND THREE LOCAL POSITIONS BEING REQUESTED FOR FY 79. (ALLOWANCES, RENTS, SALARIES, ETC.)

C. LOW PRIORITY POSITIONS

1. STATE 51910 INSTRUCTED US TO IDENTIFY ONE AMERICAN AND ONE LOCAL POSITION AS "LOW PRIORITY" POSITIONS. THEY ARE AMERICAN: 00-007, DCM SECRETARY, AND LOCAL: L-7, TELEPHONE LIMITED OFFICIAL USE

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OPERATOR. WHILE WE UNDERSTAND REASON FOR THIS EXERCISE, IT IS PATENTLY ABSURD IN THE CASE OF EMBASSY KUWAIT WHERE WE NEED MORE RATHER THAN LESS PERSONNEL.

MISSION STAFFING CHART

CURRENT FY 77

AGENCY/FUNCTION	AMER.	AMER.	FSL	FSL
OFFS. STAFF	PROFES.	STAFF		

STATE:

EXECUTIVE	2	2		1
POLITICAL	3	1		1
ECON/COMML	3	1	3	1
ADMIN	3	6 (INCL MSG)	10 (1 DAS)	10 (3DAS)
COMMUNICATIONS	1	6		3
SECURITY (RSO)	1	1		4
REG. MED. OFF.	1	1 (DAS)		
CONS	2	1		2
STATE TOTAL:	16	18	15	21

OTHER AGENCIES:

USIS	1	2	2	1
DOD (USLOK)	8	2		
AID (CONTRACT)	2			
DOT	7			
OTHER TOTAL:	18	4	2	1

PROJECTED FY 79

AGENCY/FUNCTION	AMER.	AMER.	FSL	FSL
OFFS. STAFF	PROFES.	STAFF		

STATE:

EXECUTIVE	2	2		1
POLITICAL	3	1	1	
ECON/COMML	4	1	4	1

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CONSULAR	3		2	2
ADMIN	3	6 (INCL MSG)	10 (1 DAS)	10 (3 DAS)
COMMUNICATIONS	1	6		4
SECURITY (RSO)	1	1		4 (1 DAS)
REG. MED. OFF.	1	1 (DAS)		
STATE TOTAL:	18	18	17	22.

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Message Attributes

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Disposition Approved on Date:
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Disposition Reason:
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From: KUWAIT
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